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Received; read twice and referred to the Committee on Energy and Natural Resources

September 17, 2002

Reported by Mr. BINGAMAN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To establish the Oil Region National Heritage Area.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; DEFINITIONS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Oil Region National Heritage Area Act".
- 6 (b) DEFINITIONS.—For the purposes of this Act, the
- 7 following definitions shall apply:

-
(1) Heritage Area.—The term "Heritage
Area" means the Oil Region National Heritage Area
established in section 3(a).
(2) Management entity.—The term "man-
agement entity" means the Oil Heritage Region,
Inc., or its successor entity.
(3) Secretary.—The term "Secretary" means
the Secretary of the Interior.
SEC. 2. FINDINGS AND PURPOSE.
(a) FINDINGS.—The Congress finds the following:
(1) The Oil Region of Northwestern Pennsyl-
vania, with numerous sites and districts listed on the
National Register of Historic Places, and designated
by the Governor of Pennsylvania as one of the State
Heritage Park Areas, is a region with tremendous
physical and natural resources and possesses a story
of State, national, and international significance.
(2) The single event of Colonel Edwin Drake's
drilling of the world's first successful oil well in
1859 has affected the industrial, natural, social, and
political structures of the modern world.
(3) Six national historic districts are located
within the State Heritage Park boundary, in
Emlenton, Franklin, Oil City, and Titusville, as well

as 17 separate National Register sites.

- (4) The Allegheny River, which was designated as a component of the national wild and scenic rivers system in 1992 by Public Law 102–271, traverses the Oil Region and connects several of its major sites, as do some of the river's tributaries such as Oil Creek, French Creek, and Sandy Creek.
 - (5) The unspoiled rural character of the Oil Region provides many natural and recreational resources, seenic vistas, and excellent water quality for people throughout the United States to enjoy.
 - (6) Remnants of the oil industry, visible on the landscape to this day, provide a direct link to the past for visitors, as do the historic valley settlements, riverbed settlements, plateau developments, farmlands, and industrial landscapes.
 - (7) The Oil Region also represents a cross section of American history associated with Native Americans, frontier settlements, the French and Indian War, African Americans and the Underground Railroad, and immigration of Swedish and Polish individuals, among others.
 - (8) Involvement by the Federal Government shall serve to enhance the efforts of the Common-wealth of Pennsylvania, local subdivisions of the Commonwealth of Pennsylvania, volunteer organiza-

- 1 tions, and private businesses, to promote the cul-
- 2 tural, national, and recreational resources of the re-
- 3 gion in order to fulfill their full potential.
- 4 (b) Purpose.—The purpose of this Act is to enhance
- 5 a cooperative management framework to assist the Com-
- 6 monwealth of Pennsylvania, its units of local government,
- 7 and area citizens in conserving, enhancing, and inter-
- 8 preting the significant features of the lands, water, and
- 9 structures of the Oil Region, in a manner consistent with
- 10 compatible economic development for the benefit and in-
- 11 spiration of present and future generations in the Com-
- 12 monwealth of Pennsylvania and the United States.
- 13 SEC. 3. OIL REGION NATIONAL HERITAGE AREA.
- 14 (a) Establishment.—There is hereby established
- 15 the Oil Region National Heritage Area.
- 16 (b) BOUNDARIES.—The boundaries of the Heritage
- 17 Area shall include all of those lands depicted on a map
- 18 entitled "Oil Region National Heritage Area", numbered
- 19 OIRE/20,000 and dated October, 2000. The map shall be
- 20 on file in the appropriate offices of the National Park
- 21 Service. The Secretary of the Interior shall publish in the
- 22 Federal Register, as soon as practical after the date of
- 23 the enactment of this Act, a detailed description and map
- 24 of the boundaries established under this subsection.

1 (c) Management Entity.—The management entity for the Heritage Area shall be the Oil Heritage Region, Inc., the locally based private, nonprofit management cor-3 4 poration which shall oversee the development of a manage-5 ment plan in accordance with section 5(b). SEC. 4. COMPACT. 6 7 To earry out the purposes of this Act, the Secretary 8 shall enter into a compact with the management entity. The compact shall include information relating to the ob-10 jectives and management of the area, including a discussion of the goals and objectives of the Heritage Area, including an explanation of the proposed approach to con-12 servation and interpretation and a general outline of the protection measures committed to by the Secretary and 15 management entity. SEC. 5. AUTHORITIES AND DUTIES OF MANAGEMENT ENTI-17 TY. 18 (a) AUTHORITIES OF THE MANAGEMENT ENTITY.— 19 The management entity may use funds made available 20 under this Act for purposes of preparing, updating, and 21 implementing the management plan developed under sub-22 section (b). Such purposes may include— 23 (1) making grants to, and entering into cooper-24 ative agreements with, States and their political sub-25 divisions, private organizations, or any other person;

1	(2) hiring and compensating staff; and
2	(3) undertaking initiatives that advance the
3	purposes of the Heritage Area.
4	(b) Management Plan.—The management entity
5	shall develop a management plan for the Heritage Area
6	that —
7	(1) presents comprehensive strategies and rec-
8	ommendations for conservation, funding, manage-
9	ment, and development of the Heritage Area;
10	(2) takes into consideration existing State,
11	county, and local plans and involves residents, public
12	agencies, and private organizations working in the
13	Heritage Area;
14	(3) includes a description of actions that units
15	of government and private organizations have agreed
16	to take to protect the resources of the Heritage
17	Area;
18	(4) specifies the existing and potential sources
19	of funding to protect, manage, and develop the Her-
20	itage Area;
21	(5) includes an inventory of the resources con-
22	tained in the Heritage Area, including a list of any
23	property in the Heritage Area that is related to the
24	themes of the Heritage Area and that should be pre-
25	served, restored, managed, developed, or maintained

because of its natural, cultural, historic, recreational, or seenic significance;

(6) recommends policies for resource management which consider and detail application of appropriate land and water management techniques, including, but not limited to, the development of intergovernmental and interagency cooperative agreements to protect the Heritage Area's historical, cultural, recreational, and natural resources in a manner consistent with supporting appropriate and compatible economic viability;

(7) describes a program for implementation of the management plan by the management entity, including plans for restoration and construction, and specific commitments for that implementation that have been made by the management entity and any other persons for the first 5 years of implementation;

(8) includes an analysis of ways in which local, State, and Federal programs, including the role for the National Park Service in the Heritage Area, may best be coordinated to promote the purposes of this Act;

1	(9) lists any revisions to the boundaries of the
2	Heritage Area proposed by the management entity
3	and requested by the affected local government; and
4	(10) includes an interpretation plan for the
5	Heritage Area.
6	(e) Deadline; Termination of Funding.—
7	(1) DEADLINE.—The management entity shall
8	submit the management plan to the Secretary within
9	2 years after the funds are made available for this
10	Act.
11	(2) Termination of funding.—If a manage-
12	ment plan is not submitted to the Secretary in ac-
13	cordance with this subsection, the management enti-
14	ty shall not qualify for Federal assistance under this
15	Act.
16	(d) Duties of Management Entity.—The man-
17	agement entity shall—
18	(1) give priority to implementing actions set
19	forth in the compact and management plan;
20	(2) assist units of government, regional plan-
21	ning organizations, and nonprofit organizations in-
22	(A) establishing and maintaining interpre-
23	tive exhibits in the Heritage Area;
24	(B) developing recreational resources in
25	the Heritage Area:

1	(C) increasing public awareness of and ap-
2	preciation for the natural, historical, and archi-
3	tectural resources and sites in the Heritage
4	Area;
5	(D) the restoration of any historic building
6	relating to the themes of the Heritage Area;
7	(E) ensuring that clear, consistent, and en-
8	vironmentally appropriate signs identifying ac-
9	cess points and sites of interest are put in place
10	throughout the Heritage Area; and
11	(F) carrying out other actions that the
12	management entity determines to be advisable
13	to fulfill the purposes of this Act;
14	(3) encourage by appropriate means economic
15	viability in the Heritage Area consistent with the
16	goals of the management plan;
17	(4) consider the interests of diverse govern-
18	mental, business, and nonprofit groups within the
19	Heritage Area; and
20	(5) for any year in which Federal funds have
21	been provided to implement the management plan
22	under subsection (b)—
23	(A) conduct public meetings at least annu-
24	ally regarding the implementation of the man-
25	agement plan;

1	(B) submit an annual report to the Sec-
2	retary setting forth accomplishments, expenses
3	and income, and each person to which any
4	grant was made by the management entity in
5	the year for which the report is made; and
6	(C) require, for all agreements entered into
7	by the management entity authorizing expendi-
8	ture of Federal funds by any other person, that
9	the person making the expenditure make avail-
10	able to the management entity for audit all
11	records pertaining to the expenditure of such
12	funds.
13	(e) Prohibition on the Acquisition of Real
14	PROPERTY.—The management entity may not use Fed-
15	eral funds received under this Act to acquire real property
16	or an interest in real property.
17	SEC. 6. DUTIES AND AUTHORITIES OF THE SECRETARY.
18	(a) Technical and Financial Assistance.—
19	(1) In General.—
20	(A) Overall assistance.—The Secretary
21	may, upon the request of the management enti-
22	ty, and subject to the availability of appropria-
23	tions, provide technical and financial assistance
24	to the management entity to earry out its du-
25	ties under this Act including undeting and im-

1	plementing a management plan that is sub-
2	mitted under section 5(b) and approved by the
3	Secretary and, prior to such approval, providing
4	assistance for initiatives.
5	(B) OTHER ASSISTANCE.—If the Secretary
6	has the resources available to provide technical
7	assistance to the management entity to carry
8	out its duties under this Act (including updat-
9	ing and implementing a management plan that
10	is submitted under section 5(b) and approved
11	by the Secretary and, prior to such approval,
12	providing assistance for initiatives), upon the
13	request of the management entity the Secretary
14	shall provide such assistance on a reimbursable
15	basis. This subparagraph does not preclude the
16	Secretary from providing nonreimbursable as-
17	sistance under subparagraph (A).
18	(2) Priority.—In assisting the management
19	entity, the Secretary shall give priority to actions
20	that assist in the—
21	(A) implementation of the management
22	plan;
23	(B) provision of educational assistance and
24	advice regarding land and water management

1	techniques to conserve the significant natural
2	resources of the region;
3	(C) development and application of tech-
4	niques promoting the preservation of cultural
5	and historic properties;
6	(D) preservation, restoration, and reuse of
7	publicly and privately owned historic buildings;
8	(E) design and fabrication of a wide range
9	of interpretive materials based on the manage-
10	ment plan, including guide brochures, visitor
11	displays, audio-visual and interactive exhibits,
12	and educational curriculum materials for public
13	education; and
14	(F) implementation of initiatives prior to
15	approval of the management plan.
16	(3) Documentation of structures.—The
17	Secretary, acting through the Historic American
18	Building Survey and the Historic American Engi-
19	neering Record, shall conduct studies necessary to
20	document the industrial, engineering, building, and
21	architectural history of the Heritage Area.
22	(b) Approval and Disapproval of Management
23	PLANS.—The Secretary, in consultation with the Governor
24	of Pennsylvania, shall approve or disapprove a manage-
25	ment plan submitted under this Act not later than 90 days

- 1 after receiving such plan. In approving the plan, the Sec-
- 2 retary shall take into consideration the following criteria:
- 3 (1) The extent to which the management plan
- 4 adequately preserves and protects the natural, cul-
- 5 tural, and historical resources of the Heritage Area.
- 6 (2) The level of public participation in the de-
- 7 velopment of the management plan.
- 8 (3) The extent to which the board of directors
- 9 of the management entity is representative of the
- 10 local government and a wide range of interested or-
- 11 ganizations and citizens.
- 12 (e) ACTION FOLLOWING DISAPPROVAL.—If the Sec-
- 13 retary disapproves a management plan, the Secretary shall
- 14 advise the management entity in writing of the reasons
- 15 for the disapproval and shall make recommendations for
- 16 revisions in the management plan. The Secretary shall ap-
- 17 prove or disapprove a proposed revision within 90 days
- 18 after the date it is submitted.
- 19 (d) APPROVING CHANGES.—The Secretary shall re-
- 20 view and approve amendments to the management plan
- 21 under section 5(b) that make substantial changes. Funds
- 22 appropriated under this Act may not be expended to im-
- 23 plement such changes until the Secretary approves the
- 24 amendments.

1	(e) EFFECT OF INACTION.—If the Secretary does no
2	approve or disapprove a management plan, revision, or
3	change within 90 days after it is submitted to the See
4	retary, then such management plan, revision, or change
5	shall be deemed to have been approved by the Secretary
6	SEC. 7. DUTIES OF OTHER FEDERAL ENTITIES.
7	Any Federal entity conducting or supporting activi
8	ties directly affecting the Heritage Area shall—
9	(1) consult with the Secretary and the manage
10	ment entity with respect to such activities;
11	(2) cooperate with the Secretary and the man
12	agement entity in carrying out their duties under
13	this Act and, to the maximum extent practicable, co
14	ordinate such activities with the carrying out of such
15	duties; and
16	(3) to the maximum extent practicable, conduc
17	or support such activities in a manner that the man
18	agement entity determines shall not have an adverse
19	effect on the Heritage Area.
20	SEC. 8. SUNSET.
21	The Secretary may not make any grant or provide
22	any assistance under this Act after the expiration of the
23	15-year period beginning on the date of the enactment of

24 this Act.

1 SEC. 9. USE OF FEDERAL FUNDS FROM OTHER SOURCES.

- 2 Nothing in this Act shall preclude the management
- 3 entity from using Federal funds available under Acts other
- 4 than this Act for the purposes for which those funds were
- 5 authorized.

6 SEC. 10. AUTHORIZATION OF APPROPRIATIONS.

- 7 (a) In General.—There are authorized to be appro-
- 8 priated to carry out this Act—
- 9 (1) not more than \$1,000,000 for any fiscal
- 10 year; and
- 11 (2) not more than a total of \$10,000,000.
- 12 (b) 50 PERCENT MATCH.—Financial assistance pro-
- 13 vided under this Act may not be used to pay more than
- 14 50 percent of the total cost of any activity carried out with
- 15 that assistance.
- 16 SECTION 1. SHORT TITLE.
- 17 This Act may be cited as the "Omnibus National Her-
- 18 itage Area Act of 2002".

19 SEC. 2. TABLE OF CONTENTS.

- Sec. 1. Short title.
- Sec. 2. Table of contents.

TITLE I—OIL REGION NATIONAL HERITAGE AREA

- Sec. 101. Short title; definitions.
- Sec. 102. Findings and purpose.
- Sec. 103. Oil Region National Heritage Area.
- Sec. 104. Memorandum of Understanding.
- Sec. 105. Authorities and duties of management entity.
- Sec. 106. Duties and authorities of the Secretary.
- Sec. 107. Duties of other Federal entities.
- Sec. 108. Use of Federal funds from other sources.
- Sec. 109. Authorization of appropriations.

Sec. 110. Termination of authority.

TITLE II—ARABIA MOUNTAIN NATIONAL HERITAGE AREA

- Sec. 201. Short title.
- Sec. 202. Findings and purposes.
- Sec. 203. Definitions.
- Sec. 204. Arabia Mountain National Heritage Area.
- Sec. 205. Authorities and duties of management entity.
- Sec. 206. Management plan.
- Sec. 207. Technical and financial assistance.
- Sec. 208. Effect on certain authority.
- Sec. 209. Authorization of appropriations.
- Sec. 210. Termination of authority.

TITLE III—FREEDOM'S WAY NATIONAL HERITAGE AREA

- Sec. 301. Short title.
- Sec. 302. Findings and purposes.
- Sec. 303. Definitions.
- Sec. 304. Freedom's Way National Heritage Area.
- Sec. 305. Management Plan.
- Sec. 306. Authorities and duties of the management entity.
- Sec. 307. Technical and financial assistance; other Federal agencies.
- Sec. 308. Land use regulation; applicability of Federal law.
- Sec. 309. Authorization of appropriations.
- Sec. 310. Termination of authority.

TITLE IV—GREAT BASIN NATIONAL HERITAGE AREA

- Sec. 401. Short title.
- Sec. 402. Findings and purposes.
- Sec. 403. Definitions.
- Sec. 404. Great Basin National Heritage Area.
- Sec. 405. Memorandum of Understanding.
- Sec. 406. Management Plan.
- Sec. 407. Authority and duties of management entity.
- Sec. 408. Duties and authorities of Federal agencies.
- Sec. 409. Land use regulation; applicability of Federal law.
- Sec. 410. Authorization of appropriations.
- Sec. 411. Termination of authority.

TITLE V—NORTHERN RIO GRANDE NATIONAL HERITAGE AREA

- Sec. 501. Short title.
- Sec. 502. Congressional findings.
- Sec. 503. Definitions.
- Sec. 504. Northern Rio Grande National Heritage Area.
- Sec. 505. Authorities and duties of the management entity.
- Sec. 506. Duties of the Secretary.
- Sec. 507. Savings provision.
- Sec. 508. Sunset.
- Sec. 509. Authorization of appropriations.

TITLE VI—NATIONAL MORMON PIONEER HERITAGE AREA

Sec. 601. Short title.

- Sec. 602. Findings and purposes. Sec. 603. Definitions.
- Sec. 604. National Mormon Pioneer Heritage Area.
- Sec. 605. Designation of alliance as management entity.
- Sec. 606. Management of the heritage area.
- Sec. 607. Duties and authorities of Federal agencies.
- Sec. 608. No effect on land use authority and private property.
- Sec. 609. Authorization of appropriations.

TITLE VII—JOHN H. CHAFEE BLACKSTONE RIVER VALLEY NATIONAL HERITAGE AREA

Sec. 701. Authorization of appropriations.

1 TITLE I—OIL REGION NATIONAL 2 HERITAGE AREA

- 3 SEC. 101. SHORT TITLE; DEFINITIONS.
- 4 (a) Short Title.—This title may be cited as the "Oil
- 5 Region National Heritage Area".
- 6 (b) Definitions.—For the purposes of this title, the
- 7 following definitions shall apply:
- 8 (1) Heritage Area.—The term "Heritage
- 9 Area" means the Oil Region National Heritage Area
- 10 established in section 103(a).
- 11 (2) Management entity.—The term "manage-
- ment entity" means the Oil heritage Region, Inc., or
- its successor entity.
- 14 (3) Secretary.—The term "Secretary" means
- 15 the Secretary of the Interior.
- 16 SEC. 102. FINDINGS AND PURPOSE.
- 17 (a) FINDINGS.—The Congress finds the following:
- 18 (1) The Oil Region of Northwestern Pennsyl-
- vania, with numerous sites and districts listed on the

- National Register of Historic Places, and designated by the Governor of Pennsylvania as one of the State Heritage Park Areas, is a region with tremendous physical and natural resources and possesses a story of State, national, and international significance.
 - (2) The single event of Colonel Edwin Drake's drilling of the world's first successful oil well in 1859 has affected the industrial, natural, social, and political structures of the modern world.
 - (3) Six national historic districts are located within the State Heritage Park boundary, in Emlenton, Franklin, Oil City, and Titusville, as well as 17 separate National Register sites.
 - (4) The Allegheny River, which was designated as a component of the national wild and scenic rivers system in 1992 by Public Law 102–271, traverses the Oil Region and connects several of its major sites, as do some of the river's tributaries such as Oil Creek, French Creek, and Sandy Creek.
 - (5) The unspoiled rural character of the Oil Region provides many natural and recreational resources, scenic vistas, and excellent water quality for people throughout the United States to enjoy.
 - (6) Remnants of the oil industry, visible on the landscape to this day, provide a direct link to the

- past for visitors, as do the historic valley settlements,
 riverbed settlements, plateau developments, farmlands,
 and industrial landscapes.
- 4 (7) The Oil Region also represents a cross section 5 of American history associated with Native Ameri-6 cans, frontier settlements, the French and Indian 7 War, African Americans and the Underground Rail-8 road, and immigration of Swedish and Polish indi-9 viduals, among others.
- 10 (8) Involvement by the Federal Government shall
 11 serve to enhance the efforts of the Commonwealth of
 12 Pennsylvania, local subdivisions of the Common13 wealth of Pennsylvania, volunteer organizations, and
 14 private businesses, to promote the cultural, national,
 15 and recreational resources of the region in order to
 16 fulfill their full potential.
- 18 a cooperative management framework to assist the Com19 monwealth of Pennsylvania, its units of local government,
 20 and area citizens in conserving, enhancing, and inter21 preting the significant features of the lands, water, and
 22 structures of the Oil Region, in a manner consistent with
 23 compatible economic development for the benefit and inspi24 ration of present and future generations in the Common25 wealth of Pennsylvania and the United States.

SEC. 103. OIL REGION NATIONAL HERITAGE AREA.

- 2 (a) Establishment.—There is hereby established the
- 3 Oil Region National Heritage Area.
- 4 (b) Boundaries.—The boundaries of the Heritage
- 5 Area shall include all of those lands depicted on a map enti-
- 6 tled "Oil Region National Heritage Area", numbered
- 7 OIRE/20,000 and dated October 2000. The map shall be
- 8 on file in the appropriate offices of the National Park Serv-
- 9 ice. The Secretary shall publish in the Federal Register, as
- 10 soon as practical after the date of the enactment of this title,
- 11 a detailed description and map of the boundaries estab-
- 12 lished under this subsection.
- 13 (c) Management Entity.—The management entity
- 14 for the Heritage Area shall be the Oil Heritage Region, Inc.,
- 15 the locally-based private, nonprofit management corpora-
- 16 tion which shall oversee the development of a management
- 17 plan in accordance with section 105(b).

18 SEC. 104. MEMORANDUM OF UNDERSTANDING.

- 19 To carry out the purposes of this title, the Secretary
- 20 shall enter into a memorandum of understanding with the
- 21 management entity. The memorandum shall include infor-
- 22 mation relating to the objectives and management of the
- 23 area, including a discussion of the goals and objectives of
- 24 the Heritage Area, including an explanation of the proposed
- 25 approach to conservation and interpretation and a general

1	outline of the protection measures committed to by the Sec-
2	retary and management entity.
3	SEC. 105. AUTHORITIES AND DUTIES OF MANAGEMENT EN-
4	TITY.
5	(a) AUTHORITIES.—The management entity may use
6	funds made available under this title for purposes of pre-
7	paring, updating, and implementing the management plan
8	developed under subsection (b). Such purposes may in-
9	clude—
10	(1) making grants to, and entering into coopera-
11	tive agreements with, States and their political sub-
12	divisions, private organizations, or any other person;
13	(2) hiring and compensating staff; and
14	(3) undertaking initiatives that advance the pur-
15	poses of the Heritage Area.
16	(b) Management Plan.—The management entity
17	shall develop a management plan for the Heritage Area
18	that—
19	(1) presents comprehensive strategies and rec-
20	ommendations for conservation, funding, manage-
21	ment, and development of the Heritage Area;
22	(2) takes into consideration existing State, coun-
23	ty, and local plans and involves residents, public
24	agencies, and private organizations working in the
25	Heritage Area:

- (3) includes a description of actions that units of government and private organizations have agreed to take to protect the resources of the Heritage Area;
 - (4) specifies the existing and potential sources of funding to protect, manage, and develop the Heritage Area;
 - (5) includes an inventory of the resources contained in the Heritage Area, including a list of any property in the Heritage Area that is related to the themes of the Heritage Area and that should be preserved, restored, managed, developed, or maintained because of its natural, cultural, historic, recreational, or scenic significance;
 - (6) recommends policies for resource management which consider and detail application of appropriate land and water management techniques, including, but not limited to, the development of intergovernmental and interagency cooperative agreements to protect the Heritage Area's historical, cultural, recreational, and natural resources in a manner consistent with supporting appropriate and compatible economic viability;
 - (7) describes a program for implementation of the management plan by the management entity, including plans for restoration and construction, and

1	specific commitments for that implementation that
2	have been made by the management entity and any
3	other persons for the first 5 years of implementation,
4	(8) includes an analysis of ways in which local,
5	State, and Federal programs, including the role for
6	the National Park Service in the Heritage Area, may
7	best be coordinated to promote the purposes of this
8	title;
9	(9) list any revisions to the boundaries of the
10	Heritage Area proposed by the management entity
11	and requested by the affected local government; and
12	(10) includes an interpretation plan for the Her-
13	$itage\ Area.$
14	(c) Deadline; Termination of Funding.—
15	(1) Deadline.—The management entity shall
16	submit the management plan to the Secretary within
17	2 years after the funds are made available for this
18	title.
19	(2) Termination of funding.—If a manage-
20	ment plan is not submitted to the Secretary in ac-
21	cordance with this subsection, the management entity
22	shall not qualify for Federal assistance under this
23	title.
24	(d) Duties of Management Entity.—The manage-
25	ment entity shall—

1	(1) give priority to implementing actions set
2	forth in the compact and management plan;
3	(2) assist units of government, regional planning
4	organizations, and nonprofit organizations in—
5	(A) establishing and maintaining interpre-
6	tative exhibits in the Heritage Area;
7	(B) developing recreational resources in the
8	$Heritage\ Area;$
9	(C) increasing public awareness of and ap-
10	preciation for the natural, historical, and archi-
11	tectural resources and sites in the Heritage Area;
12	(D) the restoration of any historic building
13	relating to the themes of the Heritage Area;
14	(E) ensuring that clear, consistent, and en-
15	vironmentally appropriate signs identifying ac-
16	cess points and sites of interest are put in place
17	throughout the Heritage Area; and
18	(F) carrying out other actions that the
19	management entity determines to be advisable to
20	fulfill the purposes of the title;
21	(3) encourage by appropriate means economic
22	viability in the Heritage Area consistent with the
23	goals of the management plan;

1	(4) consider the interests of diverse governmental,
2	business, and nonprofit groups within the Heritage
3	Area; and
4	(5) for any year in which Federal funds have
5	been provided to implement the management plan
6	under subsection (b)—
7	(A) conduct public meetings at least annu-
8	ally regarding the implementation of the man-
9	agement plan;
10	(B) submit an annual report to the Sec-
11	retary setting forth accomplishments, expenses
12	and income, and each person to which any grant
13	was made by the management entity in the year
14	for which the report is made; and
15	(C) require, for all agreements entered into
16	by the management entity authorizing expendi-
17	ture of Federal funds by any other person, that
18	the person making the expenditure make avail-
19	able to the management entity for audit all
20	records pertaining to the expenditure of such
21	funds.
22	(e) Prohibition on the Acquisition of Real
23	Property.—The management entity may not use Federal
24	funds received under this title to acquire real property or
25	an interest in real property.

SEC. 106. DUTIES AND AUTHORITIES OF THE SECRETARY.

2	(a) Technical and Financial Assistance.—
3	(1) In general.—

(A) Overall Assistance.—The Secretary may, upon the request of the management entity, and subject to the availability of appropriations, provide technical and financial assistance to the management entity to carry out its duties under this title, including updating and implementing a management plan that is submitted under section 105(b) and approved by the Secretary and, prior to such approval, providing assistance for initiatives.

(B) Other Assistance.—If the Secretary has the resources available to provide technical assistance to the management entity to carry out its duties under this title (including updating and implementing a management plan that is submitted under section 105(b) and approved by the Secretary and, prior to such approval, providing assistance for initiatives, upon the request of the management entity the Secretary shall provide such assistance on a reimbursable basis. This subparagraph does not preclude the Secretary from providing nonreimbursable assistance under subparagraph (A).

1	(2) Priority.—In assisting the management en-
2	tity, the Secretary shall give priority to actions that
3	assist in the—
4	(A) implementation of the management
5	plan;
6	(B) provision of educational assistance and
7	advice regarding land and water management
8	techniques to conserve the significant natural re-
9	sources of the region;
10	(C) development and application of tech-
11	niques promoting the preservation of cultural
12	and historic properties;
13	(D) preservation, restoration, and reuse of
14	publicly and privately owned historic buildings;
15	(E) design and fabrication of a wide range
16	of interpretive materials based on the manage-
17	ment plan, including guide brochures, visitor
18	displays, audio-visual and interactive exhibits,
19	and educational curriculum materials for public
20	education; and
21	(F) implementation of initiatives prior to
22	approval of the management plan.
23	(3) Documentation of structures.—The Sec-
24	retary, acting through the Historic American Build-
25	ing Survey and the Historic American Engineering

- 1 Record, shall conduct studies necessary to document
- 2 the industrial, engineering, building, and architec-
- 3 tural history of the Heritage Area.
- 4 (b) Approval and Disapproval of Management
- 5 Plans.—The Secretary, in consultation with the Governor
- 6 of Pennsylvania, shall approve or disapprove a manage-
- 7 ment plan submitted under this title not later than 90 days
- 8 after receiving such plan. In approving the plan, the Sec-
- 9 retary shall take into consideration the following criteria:
- 10 (1) The extent to which the management plan
- 11 adequately preserves and protects the natural, cul-
- 12 tural, and historical resources of the Heritage Area.
- 13 (2) The level of public participation in the devel-
- 14 opment of the management plan.
- 15 (3) The extent to which the board of directors of
- the management entity is representative of the local
- 17 government and a wide range of interested organiza-
- 18 tions and citizens.
- 19 (c) Action Following Disapproval.—If the Sec-
- 20 retary disapproves a management plan, the Secretary shall
- 21 advise the management entity in writing of the reasons for
- 22 the disapproval and shall make recommendations for revi-
- 23 sions in the management plan. The Secretary shall approve
- 24 or disapprove a proposed revision within 90 days after the
- 25 date it is submitted.

1	(d) Approving Changes.—The Secretary shall review
2	and approve amendments to the management plan under
3	section 105(b) that make substantial changes. Funds appro-
4	priated under this title may not be expended to implement
5	such changes until the Secretary approves the amendments.
6	SEC. 107. DUTIES OF OTHER FEDERAL ENTITIES.
7	Any Federal entity conducting or supporting activities
8	directly affecting the Heritage Area shall—
9	(1) consult with the Secretary and the manage-
10	ment entity with respect to such activities;
11	(2) cooperate with the Secretary and the man-
12	agement entity in carrying out their duties under this
13	title and, to the maximum extent practicable, coordi-
14	nate such activities with the carrying out of such du-
15	ties; and
16	(3) to the maximum extent practicable, conduct
17	or support such activities in a manner that the man-
18	agement entity determines shall not have an adverse
19	effect on the Heritage Area.
20	SEC. 108. USE OF FEDERAL FUNDS FROM OTHER SOURCES.
21	Nothing in this title shall preclude the management
22	entity from using Federal funds available under Acts other
23	than this title for the purposes for which those funds were
24	authorized.

SEC. 109. AUTHORIZATION OF APPROPRIATIONS.

- 2 (a) In General.—There are authorized to be appro-
- 3 priated to carry out this title \$10,000,000, of which not
- 4 more than \$1,000,000 may be authorized to be appropriated
- 5 for any fiscal year.
- 6 (b) Cost-Sharing Requirement.—The Federal
- 7 share of the total cost of any activity assisted under this
- 8 title shall be not more than 50 percent.
- 9 SEC. 110. TERMINATION OF AUTHORITY.
- 10 The authority of the Secretary to provide assistance
- 11 under this title terminates on the date that is 15 years after
- 12 the date of enactment of this title.

13 TITLE II—ARABIA MOUNTAIN

14 **NATIONAL HERITAGE AREA**

- 15 **SEC. 201. SHORT TITLE.**
- 16 This title may be cited as the "Arabia Mountain Her-
- 17 itage Area Act of 2002".
- 18 SEC. 202. FINDINGS AND PURPOSES.
- 19 (a) FINDINGS.—Congress finds that—
- 20 (1) the Arabia Mountain area contains a variety
- 21 of natural, cultural, historical, scenic, and rec-
- 22 reational resources that together represent distinctive
- aspects of the heritage of the United States that are
- 24 worthy of recognition, conservation, interpretation,
- 25 and continuing use;

1	(2) the best methods for managing the resources
2	of the Arabia Mountain area would be through part-
3	nerships between public and private entities that com-
4	bine diverse resources and active communities;
5	(3) Davidson-Arabia Mountain Nature Preserve,
6	a 535-acre park in DeKalb County, Georgia—
7	(A) protects granite outcrop ecosystems,
8	wetland, and pine and oak forests; and
9	(B) includes federally-protected plant spe-
10	cies;
11	(4) Panola Mountain, a national natural land-
12	mark, located in the 860-acre Panola Mountain State
13	Conservation Park, is a rare example of a pristine
14	$granite\ outcrop;$
15	(5) The archaeological site at Miners Creek Pre-
16	serve along the South River contains documented evi-
17	dence of early human activity;
18	(6) the city of Lithonia, Georgia, and related
19	sites of Arabia Mountain and Stone Mountain possess
20	sites that display the history of granite mining as an
21	industry and culture in Georgia, and the impact of
22	that industry on the United States;
23	(7) the community of Klondike is eligible for des-
24	ianation as a National Historic District: and

1	(8) the city of Lithonia has two structures listed
2	on the National Register of Historic Places.
3	(b) Purposes.—The purposes of this title are—
4	(1) to recognize, preserve, promote, interpret, and
5	make available for the benefit of the public the nat-
6	ural, cultural, historical, scenic, and recreational re-
7	sources in the area that includes Arabia Mountain,
8	Panola Mountain, Miners Creek, and other signifi-
9	cant sites and communities; and
10	(2) to assist the state of Georgia and the counties
11	of DeKalb, Rockdale, and Henry in the State in de-
12	veloping and implementing an integrated cultural,
13	historical, and land resource management program to
14	protect, enhance, and interpret the significant re-
15	sources within the heritage area.
16	SEC. 203. DEFINITIONS.
17	In this title:
18	(1) Heritage area.—The term 'heritage area'
19	means the Arabia Mountain National Heritage Area
20	established by section 204.
21	(2) Management entity.— The term "manage-
22	ment entity" means the Arabia Mountain Heritage
23	Area Alliance or its successor.

- 1 (3) MANAGEMENT PLAN.—The term "manage2 ment plan" means the management plan for the her3 itage area developed under section 206.
 4 (4) SECRETARY.—The term "Secretary" means
 5 the Secretary of the Interior.
- 6 (5) STATE.—The term "State" means the State of Georgia.

8 SEC. 204. ARABIA MOUNTAIN NATIONAL HERITAGE AREA.

- 9 (a) Establishment.—There is established the Arabia
- 10 Mountain National Heritage Area in the State.
- 11 (b) Boundaries.—The heritage area shall consist of
- 12 certain parcels of land in the counties of DeKalb, Rockdale,
- 13 and Henry in the State, as generally depicted on the map
- 14 entitled "The Preferred Concept" contained in the document
- 15 entitled "Arabia Mountain National Heritage Area Feasi-
- 16 bility Study", dated February 28, 2001.
- 17 (c) Availability of Map.— The map shall be on file
- 18 and available for public inspection in the appropriate of-
- 19 fices of the National Park Service.
- 20 (d) Management Entity.— The Arabia Mountain
- 21 Heritage Area Alliance shall be the management entity for
- 22 the heritage area.

1	SEC. 205. AUTHORITIES AND DUTIES OF THE MANAGEMENT
2	ENTITY.
3	(a) Authorities.—For purposes of developing and
4	implementing the management plan, the management enti-
5	ty may—
6	(1) make grants to, and enter into cooperative
7	agreements with, the State, political subdivisions of
8	the State, and private organizations;
9	(2) hire and compensate staff; and
10	(3) enter into contracts for goods and services.
11	(b) Duties.—
12	(1) Management plan.—
13	(A) In general.— The management entity
14	shall develop and submit to the Secretary the
15	management plan.
16	(B) Considerations.—In developing and
17	implementing the management plan, the man-
18	agement entity shall consider the interests of di-
19	verse governmental, business, and nonprofit
20	groups within the heritage area.
21	(2) Priorities.—The management entity shall
22	give priority to implementing actions described in the
23	management plan, including—
24	(A) assisting units of government and non-
25	profit organizations in preserving resources
26	within the heritage area, and

1	(B) encouraging local governments to adopt
2	land use policies consistent with the management
3	of the heritage area and the goals of the manage-
4	ment plan.
5	(3) Public meetings.—The management entity
6	shall conduct public meetings at least quarterly on the
7	implementation of the management plan.
8	(4) Annual report.—For any year in which
9	Federal funds have been made available under this
10	title, the management entity shall submit to the Sec-
11	retary an annual report that describes—
12	(A) the accomplishments of the management
13	entity; and
14	(B) the expenses and income of the manage-
15	ment entity.
16	(5) AUDIT.—The management entity shall—
17	(A) make available to the Secretary for
18	audit all records relating to the expenditure of
19	Federal funds and any matching funds; and
20	(B) require, with respect to all agreements
21	authorizing expenditure of Federal funds by
22	other organizations, that the receiving organiza-
23	tions make available to the Secretary for audit
24	all records concerning the expenditure of those
25	funds.

1	(c) Use of Federal Funds.—
2	(1) In General.—The management entity shall
3	not use Federal funds made available under this title
4	to acquire real property or an interest in real prop-
5	erty.
6	(2) Other sources.—Nothing in this title pre-
7	cludes the management entity from using Federal
8	funds made available under other Federal laws for
9	any purpose for which the funds are authorized to be
10	used.
11	SEC. 206. MANAGEMENT PLAN.
12	(a) In General.—The management entity shall de-
13	velop a management plan for the heritage area that incor-
14	porates an integrated and cooperative approach to protect,
15	interpret, and enhance the natural, cultural, historical, sce-
16	nic, and recreational resources of the heritage area.
17	(b) BASIS.—The management plan shall be based on
18	the preferred concept in the document entitled "Arab Moun-
19	tain National Heritage Area Feasibility Study", dated Feb-
20	ruary 28, 2001.
21	(c) Consideration of Other Plans and Ac-
22	TIONS.—The management plan shall—
23	(1) take into consideration State and local plans,
24	and

1	(2) involve residents, public agencies, and pri-
2	vate organizations in the heritage area.
3	(d) Reqirements.—The management plan shall in-
4	clude—
5	(1) an inventory of the resources in the heritage
6	area, including—
7	(A) a list of property in the heritage area
8	that—
9	(i) relates to the purposes of the herit-
10	age area; and
11	(ii) should be preserved, restored, man-
12	aged, or maintained because of the signifi-
13	cance of the property; and
14	(B) an assessment of cultural landscapes
15	within the heritage area;
16	(2) provisions for the protection, interpretation,
17	and enjoyment of the resources of the heritage area
18	consistent with the purposes of this title;
19	(3) an interpretation plan for the heritage area;
20	(4) a program for implementation of the man-
21	agement plan that includes—
22	(A) actions to be carried out by units of
23	government, private organizations, and public-
24	private partnerships to protect the resources of
25	the heritage area; and

1	(B) the identification of existing and poten-
2	tial sources of funding for implementing the
3	plan; and
4	(5) a description and evaluation of the manage-
5	ment entity, including the membership and organiza-
6	tional structure of the management entity.
7	(e) Submission to Secretary for Approval.—
8	(1) In general.—Not later than 3 years after
9	the date of enactment of this title, the management
10	entity shall submit the management plan to the Sec-
11	retary for approval.
12	(2) Effect of failure to submit.—If a man-
13	agement plan is not submitted to the Secretary by the
14	date specified in paragraph (1), the Secretary shall
15	not provide any additional funding under this title
16	until such date as a management plan for the herit-
17	age area is submitted to the Secretary.
18	(f) Approval and Disapproval of Management
19	PLAN.—
20	(1) In general.—Not later than 90 days after
21	receiving the management plan submitted under sub-
22	section (e), the Secretary, in consultation with the
23	State, shall approve or disapprove the management
24	plan.
25	(2) Action following disapproval.—

1	(A) REVISION.—If the Secretary dis-
2	approves a management plan submitted under
3	paragraph (1), the Secretary shall—
4	(i) advise the management entity in
5	writing of the reasons for the disapproval;
6	(ii) make recommendations for revi-
7	sions to the management plan; and
8	(iii) allow the management entity to
9	submit to the Secretary revisions to the
10	management plan.
11	(B) Deadline for approval of re-
12	VISION.—Not later than 90 days after the date
13	on which a revision is submitted under subpara-
14	graph (A)(iii), the Secretary shall approve or
15	disapprove the revision.
16	(g) Revision of Management Plan.—
17	(1) In general.—After approval by the Sec-
18	retary of a management plan, the management entity
19	shall periodically—
20	(A) review the management plan; and
21	(B) submit to the Secretary, for review and
22	approval by the Secretary, the recommendations
23	of the management entity for any revisions to
24	the management plan that the management enti-
25	ty considers to be appropriate.

1	(2) Expenditure of funds made
2	available under this title shall be used to implement
3	any revision proposed by the management entity
4	under paragraph (1)(B) until the Secretary approves
5	the revision.
6	SEC. 207. TECHNICAL AND FINANCIAL ASSISTANCE.
7	(a) In General.—At the request of the management
8	entity, the Secretary may provide technical and financial
9	assistance to the heritage area to develop and implement
10	the management plan.
11	(b) Priority.—In providing assistance under sub-
12	section (a), the Secretary shall give priority to actions that
13	facilitate—
14	(1) the conservation of the significant natural,
15	cultural, historical, scenic, and recreational resources
16	that support the purposes of the heritage area; and
17	(2) the provision of educational, interpretive,
18	and recreational opportunities that are consistent
19	with the resources and associated values of the herit-
20	age area.
21	SEC. 208. EFFECT ON CERTAIN AUTHORITY.
22	(a) Occupational, Safety, Conservation, and En-
23	VIRONMENTAL REGULATION.—Nothing in this title—
24	(1) imposes an occupational, safety, conserva-
25	tion, or environmental regulation on the heritage area

- that is more stringent than the regulations that would be applicable to the land described in section 204(b) but for the establishment of the heritage area by sec-
- 4 tion 204; or
- 5 (2) authorizes a Federal agency to promulgate 6 an occupational, safety, conservation, or environ-7 mental regulation for the heritage area that is more 8 stringent than the regulations applicable to the land 9 described in section 204(b) as of the date of enactment 10 of this title, solely as a result of the establishment of 11 the heritage area by section 204.
- 12 (b) Land Use Regulation.—Nothing in this title—
- 13 (1) modifies, enlarges, or diminishes any author-14 ity of the Federal Government or a State or local gov-15 ernment to regulate any use of land as provided for 16 by law (including regulations) in existence on the 17 date of enactment of this title; or
- 18 (2) grants powers of zoning or land use to the 19 management entity.

20 SEC. 209. AUTHORIZATION OF APPROPRIATIONS.

- 21 (a) In General.—There are authorized to be appro-
- 22 priated to carry out this title \$10,000,000, of which not
- 23 more than \$1,000,000 may be authorized to be appropriated
- 24 for any fiscal year.

1	(b) Cost-Sharing Requirement.—The Federal
2	share of the total cost of any activity assisted under this
3	title shall be not more than 50 percent.
4	SEC. 210. TERMINATION OF AUTHORITY.
5	The authority of the Secretary to provide assistance
6	under this title terminates on the date that is 15 years after
7	the date of enactment of this title.
8	TITLE III—FREEDOM'S WAY
9	NATIONAL HERITAGE AREA
10	SEC. 301. SHORT TITLE.
11	This title may be cited as the "Freedom's Way Na-
12	tional Heritage Area Act".
13	SEC. 302. FINDINGS AND PURPOSES.
14	(a) Findings.—Congress finds that—
15	(1) the cultural and natural legacies of an area
16	encompassing 36 communities in Massachusetts and 6
17	communities in New Hampshire have made impor-
18	tant and distinctive contributions to the national
19	$character\ of\ America;$
20	(2) recognizing and protecting those legacies will
21	help sustain the quality of life in the future;
22	(3) significant legacies of the area include—
23	(A) the early settlement of the United States
24	and the early evolution of democratic forms of
25	government;

1	(B) the development of intellectual tradi-
2	tions of the philosophies of freedom, democracy,
3	and conservation;
4	(C) the evolution of social ideas and reli-
5	$gious\ freedom;$
6	(D) the role of immigrants and industry in
7	contributing to ethnic diversity;
8	(E) Native American and African Amer-
9	ican resources; and
10	(F) the role of innovation and invention in
11	$cottage\ industries;$
12	(4) the communities in the area know the value
13	of the legacies but need a cooperative framework and
14	technical assistance to achieve important goals by
15	working together;
16	(5) there is a Federal interest in supporting the
17	development of a regional framework to assist the
18	States, local governments, local organizations, and
19	other persons in the region with conserving, pro-
20	tecting, and bringing recognition to the heritage of the
21	area for the educational and recreation benefit of fu-
22	ture generations of Americans;
23	(6) significant examples of the area's resources
24	include—

1	(A) Walden Pond State Reservation in Con-
2	$cord,\ Massachusetts;$
3	(B) Minute Man National Historical Park
4	in the State of Massachusetts;
5	(C) Shaker Villages in Shirley and Harvard
6	in the State of Massachusetts;
7	(D) Wachusett Mountain State Reservation,
8	Fitchburg Art Museum, and Barrett House in
9	New Ipswich, New Hampshire; and
10	(E) Beaver Brook Farms and Lost City of
11	Monson in Hollis, New Hampshire;
12	(7) the study entitled "Freedom's Way Heritage
13	Area Feasibility Study", prepared by the Freedom's
14	Way Heritage Association, Inc., and the Massachu-
15	setts Department of Environmental Management,
16	demonstrates that there are sufficient nationally dis-
17	tinctive historical resources necessary to establish the
18	Freedom's Way National Heritage Area; and
19	(8) the Freedom's Way Heritage Association,
20	Inc., should oversee the development of the Freedom's
21	Way National Heritage Area.
22	(b) Purposes.—The purposes of this Act are—
23	(1) to foster a close working relationship between
24	the Secretary and all levels of government, the private

1	sector, and local communities in the States of Massa-
2	chusetts and New Hampshire;
3	(2) to assist the entities referred to in paragraph
4	(1) in preserving the special historic identity of the
5	Heritage Area; and
6	(3) to manage, preserve, protect, and interpret
7	the cultural, historical, and natural resources of the
8	Heritage Area for the educational and inspirational
9	benefit of future generations.
10	SEC. 303. DEFINITIONS.
11	In this Act:
12	(1) Heritage Area.—The term "Heritage
13	Area" means the Freedom's Way National Heritage
14	Area established by section $304(a)$.
15	(2) Management entity.—The term "manage-
16	ment entity" means the management entity for the
17	Heritage Area designated by section $304(d)$.
18	(3) Management plan.—The term "manage-
19	ment plan" means the management plan for the Her-
20	itage Area developed under section 305.
21	(4) MAP.—The term "Map" means the map enti-
22	tled "Freedom's Way National Heritage Area", num-
23	bered FRWA P-75/80,000 and dated July 2002.
24	(5) Secretary.—The term "Secretary" means
25	the Secretary of the Interior.

1	SEC. 304. FREEDOM'S WAY NATIONAL HERITAGE AREA.
2	(a) Establishment.—There is established the Free-
3	dom's Way National Heritage Area in the States of Massa-
4	chusetts and New Hampshire.
5	(b) Boundaries.—
6	(1) In General.—The Heritage Area shall con-
7	sist of the land within the boundaries of the Heritage
8	Area, as depicted on the Map.
9	(2) REVISION.—The boundaries of the Heritage
10	Area may be revised if the revision is—
11	(A) proposed in the management plan;
12	(B) approved by the Secretary in accord-
13	ance with section $305(c)$; and
14	(C) placed on file in accordance with sub-
15	section (c).
16	(c) Map and Legal Description.—
17	(1) In general.—As soon as practicable after
18	the date of enactment of this Act, the Secretary shall
19	publish in the Federal Register a legal description of
20	the Heritage Area.
21	(2) AVAILABILITY.—The Map shall be on file and
22	available for public inspection in the appropriate of-
23	fices of the National Park Service.
24	(d) Management Entity.—The Freedom's Way Her-
25	itage Association, Inc., shall serve as the management entity
26	for the Heritage Area.

1 SEC. 305. MANAGEMENT PLAN.

2	(A) In General.—Not later than 3 years after the
3	date of enactment of this Act, the management entity shall
4	develop and submit to the Secretary for approval a manage-
5	ment plan for the Heritage Area that presents comprehen-
6	sive recommendations and strategies for the conservation,
7	funding, management, and development of the Heritage
8	Area.
9	(b) Requirements.—The management plan shall—
10	(1) take into consideration and coordinate Fed-
11	eral, State, and local plans to present a unified his-
12	toric preservation and interpretation plan;
13	(2) involve residents, public agencies, and pri-
14	vate organizations in the Heritage Area;
15	(3) describe actions that units of government and
16	private organizations recommend for the protection of
17	the resources of the Heritage Area;
18	(4) identify existing and potential sources of
19	Federal and non-Federal funding for the conservation,
20	management, and development of the Heritage Area;
21	and
22	(5) include—
23	(A) an inventory of the cultural, historic,
24	natural, or recreational resources contained in
25	the Heritage Area, including a list of property
26	that—

1	(i) is related to the themes of the Herit-
2	age Area; and
3	(ii) should be conserved, restored, man-
4	aged, developed, or maintained;
5	(B) a recommendation of policies for re-
6	source management and protection that—
7	(i) apply appropriate land and water
8	$management\ techniques;$
9	(ii) develop intergovernmental coopera-
10	tive agreements to manage and protect the
11	cultural, historic, and natural resources and
12	recreation opportunities of the Heritage
13	Area; and
14	(iii) support economic revitalization
15	efforts;
16	(C) a program of strategies and actions to
17	implement the management plan that—
18	(i) identifies the roles of agencies and
19	organizations that are involved in the im-
20	plementation of the management plan and
21	the role of the management entity;
22	(ii) includes—
23	(I) restoration and construction
24	plans or goals;

1	(II) a program of public involve-
2	ment;
3	(III) annual work plans; and
4	(IV) annual reports;
5	(D) an analysis of ways in which Federal,
6	State, and local programs may best be coordi-
7	nated to promote the purposes of this title;
8	(E) an interpretive and educational plan
9	for the Heritage Area;
10	(F) any revisions proposed by the manage-
11	ment entity to the boundaries of the Heritage
12	Area and requested by the affected local govern-
13	ment; and
14	(G) a process to provide public access to the
15	management entity for the purpose of attempting
16	to resolve informally any disputes arising from
17	the management plan.
18	(c) Failure To Submit.—If the management entity
19	fails to submit the management plan to the Secretary in
20	accordance with subsection (a), the Heritage Area shall no
21	longer qualify for Federal funding.
22	(d) Approval or Disapproval of Management
23	PLAN.—
24	(1) In general.—Not later than 90 days after
2.5	receipt of the management plan under subsection (a).

1	the Secretary shall approve or disapprove the man-
2	agement plan.
3	(2) Criteria.—In determining whether to ap-
4	prove the management plan, the Secretary shall con-
5	sider whether—
6	(A) the management entity afforded ade-
7	quate opportunity, including public hearings, for
8	public and governmental involvement in the
9	preparation of the management plan;
10	(B) the resource protection and interpreta-
11	tion strategies contained in the management
12	plan would adequately protect the cultural and
13	historic resources of the Heritage Area; and
14	(C) the Secretary has received adequate as-
15	surances from the appropriate State and local
16	officials whose support is needed to ensure the ef-
17	fective implementation of the State and local as-
18	pects of the management plan.
19	(3) Action following disapproval.—If the
20	Secretary disapproves the management plan under
21	paragraph (1), the Secretary shall—
22	(A) advise the management entity in writ-
23	ing of the reasons for the disapproval;
24	(B) make recommendations for revisions to
25	the management plan; and

1	(C) not later than 60 days after the receipt
2	of any proposed revision of the management
3	plan from the management entity, approve or
4	disapprove the proposed revision.
5	(e) Amendments.—
6	(1) In General.—In accordance with subsection
7	(b), the Secretary shall approve or disapprove each
8	amendment to the management plan that the Sec-
9	retary determines may make a substantial change to
10	the management plan.
11	(2) Use of funds.—Funds made available
12	under this title shall not be expended by the manage-
13	ment entity to implement an amendment described in
14	paragraph (1) until the Secretary approves the
15	amendment.
16	SEC. 306. AUTHORITIES AND DUTIES OF THE MANAGEMENT
17	ENTITY.
18	(a) Authorities.—The Management Entity may, for
19	purposes of preparing and implementing the management
20	plan, use funds made available under this title to—
21	(1) make grants to, and enter into cooperative
22	agreements with, the States of Massachusetts and New
23	Hampshire (including a political subdivision thereof),
24	a nonprofit organizations, or any person;
25	(2) hire and compensate staff:

1	(3) obtain funds from any source (including a
2	program that has a cost-sharing requirement); and
3	(4) contract for goods and services.
4	(b) Duties of the Management Entity.—In addi-
5	tion to developing the management plan, the management
6	entity shall—
7	(1) give priority to the implementation of ac-
8	tions, goals, and strategies set forth in the manage-
9	ment plan, including assisting units of government
10	and other persons in—
11	(A) carrying out the programs that recog-
12	nize and protect important resource values in the
13	$Heritage\ Area;$
14	(B) encouraging economic viability in the
15	Heritage Area in accordance with the goals of
16	the management plan;
17	(C) establishing and maintaining interpre-
18	tive exhibits in the Heritage Area;
19	(D) developing recreational and educational
20	opportunities in the Heritage Area;
21	(E) increasing public awareness of and ap-
22	preciation for the cultural, historical, and nat-
23	ural resources of the Heritage Area:

1	(F) restoring historic buildings that are lo-
2	cated in the Heritage Area and relate to the
3	themes of the Heritage Area; and
4	(G) installing throughout the Heritage Area
5	clear, consistent, and appropriate signs identi-
6	fying public access points and sites of interest;
7	(2) prepare and implement the management
8	plan while considering the interests of diverse units of
9	government, businesses, private property owners, and
10	nonprofit groups within the Heritage Area;
11	(3) conduct public meetings at least quarterly re-
12	garding the development and implementation of the
13	management plan;
14	(4) for any fiscal year for which Federal funds
15	are received under this title—
16	(A) submit to the Secretary a report that
17	describes, for the year—
18	(i) the accomplishments of the manage-
19	ment entity;
20	(ii) the expenses and income of the
21	management entity; and
22	(iii) each entity to which a grant was
23	made;
24	(B) make available for audit by Congress,
25	the Secretary, and appropriate units of govern-

1	ments, all records pertaining to the expenditure
2	of the funds and any matching funds; and
3	(C) require, for all agreements authorizing
4	expenditure of Federal funds by any entity, that
5	the receiving entity make available for audit all
6	records pertaining to the expenditure of the
7	funds.
8	(c) Prohibition on the Acquisition of Real
9	Property.—
10	(1) FEDERAL FUNDS.—The management entity
11	shall not use Federal funds made available under this
12	title to acquire real property or any interest in real
13	property.
14	(2) Other funds.—Notwithstanding paragraph
15	(1), the management entity may acquire real prop-
16	erty or an interest in real property using non-Federal
17	funds.
18	SEC. 307. TECHNICAL AND FINANCIAL ASSISTANCE; OTHER
19	FEDERAL AGENCIES.
20	(a) Technical and Financial Assistance.—
21	(1) In General.—On the request of the manage-
22	ment entity, the Secretary may provide technical and
23	financial assistance for the development and imple-
24	mentation of the management plan.

1	(2) Priority for assistance.—In providing
2	assistance under paragraph (1), the Secretary shall
3	give priority to actions that assist in—
4	(A) conserving the significant cultural, his-
5	toric, and natural resources of the Heritage
6	Area; and
7	(B) providing educational, interpretive, and
8	recreational opportunities consistent with the
9	purposes of the Heritage Area.
10	(3) Spending on non-federal property.—
11	The management entity may expend Federal funds
12	made available under this title on nonfederally owned
13	property that is—
14	(A) identified in the management plan; or
15	(B) listed or eligible for listing on the Na-
16	tional Register of Historic Places.
17	(4) Other Assistance.—The Secretary may
18	enter into cooperative agreements with public and
19	private organizations to carry out this subsection.
20	(b) Other Federal Agencies.—Any Federal entity
21	conducting or supporting an activity that directly affects
22	the Heritage Area shall—
23	(1) consider the potential effect of the activity on
24	the purposes of the Heritage Area and the manage-
25	ment plan;

1	(2) consult with the management entity regard-
2	ing the activity; and
3	(3) to the maximum extent practicable, conduct
4	or support the activity to avoid adverse effects on the
5	$Heritage\ Area.$
6	SEC. 308. LAND USE REGULATION; APPLICABILITY OF FED.
7	ERAL LAW.
8	(a) Land Use Regulation.—
9	(1) In General.—The management entity shall
10	provide assistance and encouragement to State and
11	local governments, private organizations, and persons
12	to protect and promote the resources and values of the
13	$Heritage\ Area.$
14	(2) Effect.—Nothing in this title—
15	(A) Affects the authority of the State or
16	local governments to regulate under law any use
17	of land; or
18	(B) grants any power of zoning or land use
19	to the management entity.
20	(b) Private Property.—
21	(1) In General.—The management entity shall
22	be an advocate for land management practices con-
23	sistent with the purposes of the Heritage Area.
24	(2) Effect.—Nothing in this title—

1	(A) abridges the rights of any person with
2	regard to private property;
3	(B) affects the authority of the State or
4	local government regarding private property; or
5	(C) imposes any additional burden on any
6	property owner.
7	SEC. 309. AUTHORIZATION OF APPROPRIATIONS.
8	(a) In General.—There is authorized to be appro-
9	priated to carry out this title 10,000,000, of which not more
10	than \$1,000,0900 may be authorized to be appropriate for
11	any fiscal year.
12	(b) Cost-Sharing Requirement.—The Federal
13	share of the total cost of any activity assisted under this
14	title shall be not more than 50 percent.
15	SEC. 310. TERMINATION OF AUTHORITY.
16	The authority of the Secretary to provide assistance
17	under this title terminates on the date that is 15 years after
18	the date of enactment of this Act.
19	TITLE IV—GREAT BASIN
20	NATIONAL HERITAGE AREA
21	SEC. 401. SHORT TITLE.
22	This title may be cited as the "Great Basin National
23	Heritage Area Act of 2002."
24	SEC. 402. FINDINGS AND PURPOSES.
25	(a) FINDINGS.—Congress finds that—

1	(1) the natural, cultural, and historic heritage of
2	the North American Great Basin is nationally sig-
3	nificant;
4	(2) communities in the Great Basin Heritage
5	Area (including the towns of Delta, Utah, Ely, Ne-
6	vada, and the surrounding communities) are located
7	in a classic western landscape that contains long nat-
8	ural visits, isolated higher desert valleys, mountain
9	ranges, ranches, mines, historic railroads, archae-
10	ological sites, and tribal communities;
11	(3) the Native American, pioneer, ranching,
12	mining, timber, and railroad heritages in the Great
13	Basin Heritage Area include the social history and
14	living cultural traditions of a rich diversity of na-
15	tionalities;
16	(4) the pioneer, Mormon and other religious set-
17	tlements, ranching, timber, and mining activities of
18	the region played and continue to play a significant
19	role in the development of the United States, shaped
20	by—
21	(A) the unique geography of the Great
22	Basin;
23	(B) an influx of people of Greek, Chinese,
24	Basque, Serb, Croat, Italian, and Hispanic de-
25	scent; and

1	(C) a Native American presence (Western
2	Shoshone, Northern and Southern Painte, and
3	Goshute) that continues in the Great Basin
4	today;
5	(5) the Great Basin housed internment camps
6	for Japanese-American citizens during World War II,
7	one of which, Topaz, was located within the Heritage
8	Area;
9	(6) the pioneer heritage of the Heritage Area in-
10	cludes the Pony Express route and stations, the Over-
11	land Stage, and many examples of 19th century ex-
12	ploration of the western United States;
13	(7) the Native American heritage of the Heritage
14	Area dates back thousands of years and includes—
15	$(A)\ archaeological\ sites;$
16	(B) petroglyphs and pictographs;
17	(C) the westernmost village of the Fremont
18	culture; and
19	(D) communities of Western Shoshone, Pai-
20	ute, and Goshute tribes;
21	(8) the Heritage Area contains multiple bio-
22	logically diverse ecological communities that are home
23	to exceptional species such as—
24	(A) bristlecone pines, the oldest living trees
25	in the world;

1	(B) wildlife adapted to harsh desert condi-
2	tions;
3	(C) unique plant communities, lakes, and
4	streams; and
5	(D) native Bonneville cutthroat trout;
6	(9) the air and water quality of the Heritage
7	Area is among the best in the United States, and the
8	clear air permits outstanding viewing of the night
9	skies;
10	(10) the Heritage Area includes unique and out-
11	standing geologic features such as numerous limestone
12	caves, classic basin and range topography with playa
13	lakes, alluvial fans, volcanics, cold and hot springs,
14	and recognizable features of ancient Lake Bonneville;
15	(11) the Heritage Area includes an unusual va-
16	riety of open space and recreational and educational
17	opportunities because of the great quantity of ranch-
18	ing activity and public land (including city, county,
19	and State parks, national forests, Bureau of Land
20	Management land, and a national park);
21	(12) there are significant archaeological, histor-
22	ical, cultural, natural, scenic, and recreational re-
23	sources in the Great Basin to merit the involvement
24	of the Federal Government in the development, in co-
25	operation with the Great Basin Heritage Area Part-

1	nership and other local and governmental entities, of
2	programs and projects to—
3	(A) adequately conserve, protect, and inter-
4	pret the heritage of the Great Basin for present
5	and future generations; and
6	(B) provide opportunities in the Great
7	Basin for education; and
8	(13) the Great Basin Heritage Area Partnership
9	shall serve as the management entity for a Heritage
10	Area established in the Great Basin.
11	(b) Purposes.—The purposes of this title are—
12	(1) to foster a close working relationship with all
13	levels of government, the private sector, and the local
14	communities within White Pine County, Nevada, Mil-
15	lard County, Utah, and the Duckwater Shoshone Res-
16	ervation;
17	(2) to enable communities referred to in para-
18	graph (1) to conserve their heritage while continuing
19	to develop economic opportunities; and
20	(3) to conserve, interpret, and develop the ar-
21	chaeological, historical, cultural, natural, scenic, and
22	recreational resources related to the unique ranching,
23	industrial, and cultural heritage of the Great Basin,
24	in a manner that promotes multiple uses permitted as

1 of the date of enactment of this title, without man-2 aging or regulating land use. 3 SEC. 403. DEFINITIONS. 4 In this title: (1) Great Basin.—The term "Great Basin" 6 means the North American Great Basin. 7 HERITAGE AREA.—The term "Heritage 8 Area" means the Great Basin National Heritage Area 9 established by section 404(a). (3) Management entity.—The term "manage-10 11 ment entity" means the Great Basin Heritage Area 12 Partnership established by section 404(c). 13 (4) Management plan.—The term "manage-14 ment plan" means the plan developed by the manage-15 ment entity under section 406(a). 16 (5) Secretary.—The term "Secretary" means 17 the Secretary of the Interior. 18 SEC. 404. GREAT BASIN NATIONAL HERITAGE AREA. 19 (a) Establishment.—There is established the Great Basin National Heritage Area. 20 21 (b) Composition.—The Heritage Area shall include historical, cultural, natural, scenic, and recreational resources within White Pine County, Nevada, Millard County, Utah, and the Duckwater Shoshone Reservation in Nye County, Nevada. The boundaries of the Heritage Area shall

1	be specified in detail in the management plan developed
2	in section 406.
3	(c) Management Entity.—
4	(1) In general.—The Great Basin Heritage
5	Area Partnership shall serve as the management enti-
6	ty for the Heritage Area.
7	(2) Board of directors.—The Great Basin
8	Heritage Area Partnership shall be governed by a
9	board of directors that consists of—
10	(A) 4 members who are appointed by the
11	Board of County Commissioners for Millard
12	$County,\ Utah;$
13	(B) 4 members who are appointed by the
14	Board of County Commissioners for White Pine
15	County, Nevada; and
16	(C) a representative appointed by each Na-
17	tive American Tribe participating in the Herit-
18	$age\ Area.$
19	SEC. 405. MEMORANDUM OF UNDERSTANDING.
20	(a) In General.—In carrying out this title, the Sec-
21	retary, in consultation with the Governors of the States of
22	Nevada and Utah, and each tribe participating in the Her-
23	itage Area, shall enter into a memorandum of under-
24	standing with the management entity.

1	(b) Inclusions.—The memorandum of understanding
2	shall include information relating to the objectives and
3	management of the Heritage Area, including—
4	(1) a description of the resources within the Her-
5	$itage\ Area;$
6	(2) a discussion of the goals and objectives of the
7	Heritage Area, including—
8	(A) an explanation of the proposed ap-
9	proach to conservation, development, and inter-
10	pretation; and
11	(B) a general outline of the anticipated pro-
12	tection and development measures;
13	(3) a description of the management entity;
14	(4) a list and statement of the financial commit-
15	ment of the initial partners to be involved in devel-
16	oping and implementing the management plan; and
17	(5) a description of the role of the States of Ne-
18	vada and Utah in the management of the Heritage
19	Area.
20	(c) Additional Requirements.—In developing the
21	terms of the memorandum of understanding, the Secretary
22	and the management entity shall—
23	(1) provide opportunities for local participation;
24	and

1 (2) include terms that ensure, to the maximum 2 extent practicable, timely implementation of all as-3 pects of the memorandum of understanding. 4 (d) Amendments.— (1) In General.—The Secretary shall review 6 any amendments of the memorandum of under-7 standing proposed by the management entity or the 8 Governor of the State of Nevada or Utah. 9 (2) Use of funds.—Funds made available 10 under this title shall not be expended to implement a 11 change made by a proposed amendment described in 12 paragraph (1) until the Secretary approves the 13 amendment. 14 SEC. 406. MANAGEMENT PLAN. 15 (a) In General.—Not later than 3 years after the date of enactment of this title, the management entity shall 16 develop and submit to the Secretary for approval a management plan for the Heritage Area that presents clear and 18 comprehensive recommendations for the conservation, fund-19 ing, management, and development of the Heritage Area. 20 21 (b) Considerations.—In developing the management 22 plan, the management entity shall— 23 (1) provide for the participation of local resi-24 dents, public agencies, and private organizations lo-

cated within the counties of Millard County, Utah,

25

1	White Pine County, Nevada, and the Duckwater Sho-
2	shone Reservation in the protection and development
3	of resources of the Heritage Area, taking into consid-
4	eration State, tribal, county, and local land use plans
5	in existence on the date of enactment of this title;
6	(2) identify sources of funding; and
7	(3) include—
8	(A) an inventory of the archaeological, his-
9	torical, cultural, natural, scenic, and rec-
10	reational resources contained in the Heritage
11	Area, including a list of public and tribal prop-
12	erty that—
13	(i) is related to the themes of the Herit-
14	age Area; and
15	(ii) should be preserved, restored, man-
16	aged, developed, or maintained because of
17	the archaeological, historical, cultural, nat-
18	ural, scenic, and recreational significance of
19	$the\ property;$
20	(B) a program for implementation of the
21	management plan by the management entity, in-
22	cluding—
23	(i) plans for restoration, stabilization,
24	rehabilitation, and construction of public or
25	tribal property; and

1	(ii) specific commitments by the iden-
2	tified partners referred to in section
3	405(b)(4) for the first 5 years of operation;
4	and
5	(C) an interpretation plan for the Heritage
6	Area; and
7	(4) develop a management plan that will not in-
8	fringe on private property rights without the consent
9	of the owner of the private property.
10	(c) Failure To Submit.—If the management entity
11	fails to submit a management plan to the Secretary in ac-
12	cordance with subsection (a), the Heritage Area shall no
13	longer qualify for Federal funding.
14	(d) Approval and Disapproval of Management
15	PLAN.—
16	(1) In general.—Not later than 90 days after
17	receipt of a management plan under subsection (a),
18	the Secretary, in consultation with the Governors of
19	the States of Nevada and Utah, shall approve or dis-
20	approve the management plan.
21	(2) Criteria.—In determining whether to ap-
22	prove a management plan, the Secretary shall con-
23	sider whether the management plan—
24	(A) has strong local support from a diver-
25	situ of landowners, business interests, nonprofit

1	organizations, and governments within the Her-
2	$itage\ Area;$
3	(B) is consistent with an complements con-
4	tinued economic activity in the Heritage Area;
5	(C) has a high potential for effective part-
6	nership mechanisms;
7	(D) infringes on private property rights,
8	and
9	(E) provides methods to take appropriate
10	action to ensure that private property rights are
11	observed.
12	(3) ACTION FOLLOWING DISAPPROVAL.—If the
13	Secretary disapproves a management plan under sub-
14	section (d)(1), the Secretary shall—
15	(A) advise the management entity in writ-
16	ing of the reasons for the disapproval;
17	(B) make recommendations for revisions to
18	the management plan; and
19	(C) not later than 90 days after the receipt
20	of any proposed revision of the management
21	plan from the management entity, approve or
22	disapprove the proposed revision.
23	(e) Implementation.—On approval of the manage-
24	ment plan as provided in section 406(d)(1), the manage-

ment entity, in conjunction with the Secretary, shall take appropriate steps to implement the management plan. 3 (f) AMENDMENTS.— (1) In General.—The Secretary shall review 5 each amendment to the management plan that the 6 Secretary determines may make a substantial change 7 to the management plan. (2) Use of funds.—Funds made available 8 9 under this title shall not be expended to implement an 10 amendment described in paragraph (1) until the Sec-11 retary approves the amendment. 12 SEC. 407. AUTHORITY AND DUTIES OF MANAGEMENT 13 ENTITY. 14 (a) AUTHORITIES.—The management entity may, for purposes of preparing and implementing the management plan, use funds made available under this title to— 17 (1) make grants to, and enter into cooperative 18 agreements with, a State (including a political sub-19 division), a tribe, a private organization, or any per-20 son; and 21 (2) hire and compensate staff. (b) Duties.—In addition to developing the manage-22 ment plan, the management entity shall—

1	(1) give priority to implementing the memo-
2	randum of understanding and the management plan,
3	including taking steps to—
4	(A) assist units of government, regional
5	planning organizations, and nonprofit organiza-
6	tions in—
7	(i) establishing and maintaining inter-
8	pretive exhibits in the Heritage Area;
9	(ii) developing recreational resources
10	in the Heritage Area;
11	(iii) increasing public awareness of
12	and appreciation for the archaeological, his-
13	torical, cultural, natural, scenic, and rec-
14	reational resources and sites in the Heritage
15	Area; and
16	(iv) if requested by the owner, restor-
17	ing, stabilizing, or rehabilitating any pri-
18	vate, public, or tribal historical building re-
19	lating to the themes of the Heritage Area;
20	(B) encourage economic viability and diver-
21	sity in the Heritage Area in accordance with the
22	objectives of the management plan; and
23	(C) encourage the installation of clear, con-
24	sistent, and environmentally appropriate signage

1	identifying access points and sites of interest
2	throughout the Heritage Area;
3	(2) consider the interests of diverse governmental,
4	business, and nonprofit groups within the Heritage
5	Area;
6	(3) conduct public meetings within the Heritage
7	Area at least semiannually regarding the implemen-
8	tation of the management plan;
9	(4) submit substantial amendments (including
10	any increase of more than 20 percent in the cost esti-
11	mates for implementation) to the management plan to
12	the Secretary for approval by the Secretary; and
13	(5) for any year for which Federal funds are re-
14	ceived under this title—
15	(A) submit to the Secretary a report that
16	describes, for the year—
17	(i) the accomplishments of the manage-
18	ment entity;
19	(ii) the expenses and income of the
20	management entity; and
21	(iii) each entity to which any loan or
22	grant was made;
23	(B) make available for audit all records
24	pertaining to the expenditure of the funds and
25	any matching funds; and

1	(C) require, for all agreements authorizing
2	the expenditure of federal funds by any entity,
3	that the receiving entity make available for audit
4	all records pertaining to the expenditure of the
5	funds.
6	(c) Prohibition on the Acquisition of Real
7	Property.—The management entity shall not use Federal
8	funds made available under this title to acquire real prop-
9	erty or any interest in real property.
10	(d) Prohibition on the Regulation of Land
11	USE.—The management entity shall not regulate land use
12	within the Heritage Area.
13	SEC. 408. DUTIES AND AUTHORITIES OF FEDERAL AGEN-
13 14	SEC. 408. DUTIES AND AUTHORITIES OF FEDERAL AGEN- CIES.
14	
14 15	CIES.
	CIES. (a) Technical and Financial Assistance.—
14 15 16	CIES. (a) Technical and Financial Assistance.— (1) In general.—The Secretary may, on re-
14 15 16 17 18	CIES. (a) Technical and Financial Assistance.— (1) In General.—The Secretary may, on request of the management entity, provide technical and
14 15 16 17	CIES. (a) Technical and Financial Assistance.— (1) In General.—The Secretary may, on request of the management entity, provide technical and financial assistance to develop and implement the
14 15 16 17 18	cies. (a) Technical and Financial Assistance.— (1) In General.—The Secretary may, on request of the management entity, provide technical and financial assistance to develop and implement the management plan and memorandum of under-
14 15 16 17 18 19 20	CIES. (a) Technical and Financial Assistance.— (1) In General.—The Secretary may, on request of the management entity, provide technical and financial assistance to develop and implement the management plan and memorandum of understanding.
14 15 16 17 18 19 20 21	CIES. (a) Technical and Financial Assistance.— (1) In General.—The Secretary may, on request of the management entity, provide technical and financial assistance to develop and implement the management plan and memorandum of understanding. (2) Priority for Assistance.—In providing

1	(A) conserving the significant archae-
2	ological, historical, cultural, natural, scenic, and
3	recreational resources of the Heritage Area; and
4	(B) providing education, interpretive, and
5	recreational opportunities, consistent with those
6	resources.
7	(b) Application of Federal Law.—The establish-
8	ment of the Heritage Area shall have no effect on the appli-
9	cation of any Federal law to any property within the Herit-
10	$age\ Area.$
11	SEC. 409. LAND USE REGULATION; APPLICABILITY OF FED-
12	ERAL LAW.
13	(a) Land Use Regulation.—Nothing in this title—
14	(1) modifies, enlarges, or diminishes any author-
15	ity of the Federal, State, tribal, or local government
16	to regulate by law (including by regulation) any use
17	of land; or
18	(2) grants any power of zoning or land use to
19	the management entity.
20	(b) Applicability of Federal Law.—Nothing in
21	this title—
22	(1) imposes on the Heritage Area, as a result of
23	the designation of the Heritage Area, any regulation
24	that is not applicable to the area within the Heritage
25	area as of the date of enactment of this title; or

1	(2) authorizes any agency to promulgate a regu-
2	lation that applies to the Heritage Area solely as a
3	result of the designation under this title.
4	SEC. 410. AUTHORIZATION OF APPROPRIATIONS.
5	(a) In General.—There are authorized to be appro-
6	priated to carry out this title \$10,000,000, of which not
7	more than \$1,000,000 may be authorized to be appropriated
8	for any fiscal year.
9	(b) Cost-Sharing Requirement.—The Federal
10	share of the total cost of any activity assisted under this
11	title shall be not more than 50 percent.
12	SEC. 411. TERMINATION OF AUTHORITY.
13	The authority of the Secretary to provide assistance
14	under this title terminates on the date that is 15 years after
15	the date of enactment of this title.
16	TITLE V—NORTHERN RIO
17	GRANDE NATIONAL HERIT-
18	AGE AREA
19	SEC. 501. SHORT TITLE.
20	This title may be cited as the "Northern Rio Grande
21	National Heritage Area Act".
22	SEC. 502. CONGRESSIONAL FINDINGS.
23	The Congress finds that—
24	(1) northern New Mexico encompasses a mosaic
25	of cultures and history, including eight Pueblos and

- the descendants of Spanish ancestors who settled in
 the area in 1598;
 - (2) the combination of cultures, languages, folk arts, customs, and architecture make northern New Mexico unique;
 - (3) the area includes spectacular natural, scenic, and recreational resources;
 - (4) there is broad support from local governments and interested individuals to establish a National Heritage Area to coordinate and assist in the preservation and interpretation of these resources;
 - (5) in 1991, the National Park Service study Alternative Concepts for Commemorating Spanish Colonization identified several alternatives consistent with the establishment of a National Heritage Area, including conducting a comprehensive archaeological and historical research program, coordinating a comprehensive interpretation program, and interpreting a cultural heritage scene; and
 - (6) establishment of a National Heritage Area in northern New Mexico would assist local communities and residents in preserving these unique cultural, historical and natural resources.
- 24 SEC. 503. DEFINITIONS.
- As used in this title—

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1	(1) the term 'heritage area' means the Northern
2	Rio Grande Heritage Area; and
3	(2) the term "Secretary" means the Secretary of
4	the Interior.
5	SEC. 504. NORTHERN RIO GRANDE NATIONAL HERITAGE
6	AREA.
7	(a) Establishment.—There is hereby established the
8	Northern Rio Grande National Heritage Area in the State
9	of New Mexico.
10	(b) Boundaries.—The heritage area shall include the
11	counties of Santa Fe, Rio Arriba, and Taos.
12	(c) Management Entity.—
13	(1) The Northern Rio Grande National Heritage
14	Area, Inc., a non-profit corporation chartered in the
15	State of New Mexico, shall serve as the management
16	entity for the heritage area.
17	(2) The Board of Directors for the management
18	entity shall include representatives of the State of
19	New Mexico, the counties of Santa Fe, Rio Arriba
20	and Taos, tribes and pueblos within the heritage area,
21	the cities of Santa Fe, Espanola and Taos, and mem-
22	bers of the general public. The total number of Board
23	members and the number of Directors representing
24	State, local and tribal governments and interested

1	communities shall be established to ensure that all
2	parties have appropriate representation on the Board.
3	SEC. 505. AUTHORITY AND DUTIES OF THE MANAGEMENT
4	ENTITY.
5	(a) Management Plan.—
6	(1) Not later than 3 years after the date of enact-
7	ment of this title, the management entity shall de-
8	velop and forward to the Secretary a management
9	plan for the heritage area.
10	(2) The management entity shall develop and
11	implement the management plan in cooperation with
12	affected communities, tribal and local governments
13	and shall provide for public involvement in the devel-
14	opment and implementation of the management plan.
15	(3) The management plan shall, at a min-
16	imum—
17	(A) provide recommendations for the con-
18	servation, funding, management, and develop-
19	ment of the resources of the heritage area;
20	(B) identify sources of funding.
21	(C) include an inventory of the cultural,
22	historical, archaeological, natural, and rec-
23	reational resources of the heritage area;
24	(D) provide recommendations for edu-
25	cational and interpretive programs to inform the

1	public about the resources of the heritage area;
2	and
3	(E) include an analysis of ways in which

- (E) include an analysis of ways in which local, State, Federal, and tribal programs may best be coordinated to promote the purposes of this title.
- (4) If the management entity fails to submit a management plan to the secretary as provided in paragraph (1), the heritage area shall no longer be eligible to receive Federal funding under this title until such time as a plan is submitted to the Secretary.
- (5) The Secretary shall approve or disapprove the management plan within 90 days after the date of submission. If the Secretary disapproves the management plan, the Secretary shall advise the management entity in writing of the reasons therefore and shall make recommendations for revisions to the plan.
- (6) The management entity shall periodically review the management plan and submit to the Secretary any recommendations for proposed revisions to the management plan. Any major revisions to the management plan must be approved by the Secretary.
- 23 (b) AUTHORITY.—The management entity may make 24 grants and provide technical assistance to tribal and local

1	governments, and other public and private entities to carry
2	out the management plan.
3	(c) Duties.—The management entity shall—
4	(1) give priority in implementing actions set
5	forth in the management plan;
6	(2) coordinate with tribal and local governments
7	to better enable them to adopt land use policies con-
8	sistent with the goals of the management plan;
9	(3) encourage by appropriate means economic
10	viability in the heritage area consistent with the goals
11	of the management plan; and
12	(4) assist local and tribal governments and non-
13	profit organizations in—
14	(A) establishing and maintaining interpre-
15	tive exhibits in the heritage area;
16	(B) developing recreational resources in the
17	heritage area;
18	(C) increasing public awareness of, and ap-
19	preciation for, the cultural, historical, archae-
20	ological and natural resources and sits in the
21	heritage area;
22	(D) the restoration of historic structures re-
23	lated to the heritage area; and
24	(E) carrying out other actions that the
25	management entity determines appropriate to

- 1 fulfill the purposes of this title, consistent with 2 the management plan.
- 4 The management entity may not use Federal funds received

(d) Prohibition on Acquiring Real Property.—

- 5 under this title to acquire real property or an interest in
- 6 real property.

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- 7 (e) Public Meetings.—The management entity shall
- 8 hold public meetings at least annually regarding the imple-
- 9 mentation of the management plan.
- 10 (f) Annual Reports and Audits.—
- 11 (1) For any year in which the management enti12 ty receives Federal funds under this title, the manage13 ment entity shall submit an annual report to the Sec14 retary setting forth accomplishments, expenses and
 15 income, and each entity to which any grant was
 16 made by the management entity.
 - (2) The management entity shall make available to the Secretary for audit all records relating to the expenditure of Federal funds and any matching funds. The management entity shall also require, for all agreements authorizing expenditure of Federal funds by other organizations, that the receiving organization make available to the Secretary for audit all records concerning the expenditure of those funds.

1 SEC. 506. DUTIES OF THE SECRETARY.

2	(a) Technical and Financial Assistance.—The
3	Secretary may, upon request of the management entity,
4	provide technical and financial assistance to develop and
5	implement the management plan.
6	(b) Priority.—In providing assistance under sub-
7	section (a), the Secretary shall give priority to actions that
8	facilitate—
9	(1) the conservation of the significant natural,
10	cultural, historical, archaeological, scenic, and rec-
11	reational resources of the heritage area; and
12	(2) the provision of educational, interpretive,
13	and recreational opportunities consistent with the re-
14	sources and associated values of the heritage area.
15	SEC. 507. SAVINGS PROVISIONS.
16	(a) No Effect on Private Property.—Nothing in
17	this title shall be construed—
18	(1) to modify, enlarge, or diminish any author-
19	ity of Federal, State, or local governments to regulate
20	any use of privately owned lands; or
21	(2) to grant the management entity any author-
22	ity to regulate the use of privately owned lands.
23	(b) Tribal Lands.—Nothing in this title shall restrict
24	or limit a tribe from protecting cultural or religious sites
25	on tribal lands.

- 1 (c) Authority of Governments.—Nothing in this 2 title shall—
- 3 (1) modify, enlarge, or diminish any authority
- 4 of Federal, State, tribal, or local governments to man-
- 5 age or regulate any use of land as provided for by law
- 6 or regulation; or
- 7 (2) authorize the management entity to assume
- 8 any management authorities over such lands.
- 9 (d) Trust Responsibilities.—Nothing in this title
- 10 shall diminish the Federal Government's trust responsibil-
- 11 ities or government-to-government obligations to any feder-
- 12 ally recognized Indian tribe.
- 13 SEC. 508. SUNSET.
- 14 The authority of the Secretary to provide assistance
- 15 under this title terminates on the date that is 15 years after
- 16 the date of enactment of this title.
- 17 SEC. 509. AUTHORIZATION OF APPROPRIATIONS.
- 18 (a) In General.—There are authorized to be appro-
- 19 priated to carry out this title \$10,000,000, of which not
- 20 more than \$1,000,000 may be authorized to be appropriated
- 21 for any fiscal year.
- 22 (b) Cost-Sharing Requirement.—The Federal
- 23 share of the total cost of any activity assisted under this
- 24 title shall be not more than 50 percent.

1 TITLE VI—NATIONAL MORMON 2 PIONEER HERITAGE AREA

3	SEC. 601. SHORT TITLE.
4	This title may be cited as the "National Mormon Pio-
5	neer Heritage Area Act".
6	SEC. 602. FINDINGS AND PURPOSE.
7	(a) Findings.—Congress finds that—
8	(1) the historical, cultural, and natural heritage
9	legacies of Mormon colonization and settlement are
10	nationally significant;
11	(2) in the area starting along the Highway 89
12	corridor at the Arizona border, passing through Kane,
13	Garfield, Piute, Sevier, Wayne, and Sanpete Counties
14	in the State of Utah, and terminating in Fairview,
15	Utah, there are a variety of heritage resources that
16	demonstrate—
17	(A) the colonization of the western United
18	States; and
19	(B) the expansion of the United States as a
20	major world power;
21	(3) the great relocation to the western United
22	States was facilitated by—
23	(A) the 1,400 mile trek from Illinois to the
24	Great Salt Lake by the Mormon pioneers; and

1	(B) the subsequent colonization effort in Ne-
2	vada, Utah, the southeast corner of Idaho, the
3	southwest corner of Wyoming, large areas of
4	southeastern Oregon, much of southern Cali-
5	fornia, and areas along the eastern border of
6	California;
7	(4) the 250-mile Highway 89 corridor from
8	Kanab to Fairview, Utah, contains some of the best
9	features of the Mormon colonization experience in the
10	United States;
11	(5) the landscape, architecture, traditions, be-
12	liefs, folk life, products, and events along Highway 89
13	convey the heritage of the pioneer settlement;
14	(6) the Boulder Loop, Capitol Reef National
15	Park, Zion National Park, Bryce Canyon National
16	Park, and the Highway 89 area convey the compel-
17	ling story of how early settlers—
18	(A) interacted with Native Americans; and
19	(B) established towns and cities in a harsh,
20	yet spectacular, natural environment;
21	(7) the colonization and settlement of the Mor-
22	mon settlers opened up vast amounts of natural re-
23	sources, including coal, uranium, silver, gold, and
24	copper;

1	(8) the Mormon colonization played a significant
2	role in the history and progress of the development
3	and settlement of the western United States; and
4	(9) the artisans, crafters, innkeepers, outfitters,
5	historic landscape, customs, national parks, and ar-
6	chitecture in the Heritage Area make the Heritage
7	Area unique.
8	(b) Purpose.—The purpose of this title is to establish
9	the Heritage Area to—
10	(1) foster a close working relationship with all
11	levels of government, the private sector, residents,
12	business interests, and local communities in the State;
13	(2) empower communities in the State to con-
14	serve, preserve, and enhance the heritage of the com-
15	munities while strengthening future economic oppor-
16	tunities;
17	(3) conserve, interpret, and develop the histor-
18	ical, cultural, natural, and recreational resources
19	within the Heritage Area; and
20	(4) expand, foster, and develop heritage busi-
21	nesses and products relating to the cultural heritage
22	of the Heritage Area.
23	SEC. 603. DEFINITIONS.
24	In this title:

1	(1) Alliance.—The term "Alliance" means the
2	Utah Heritage Highway 89 Alliance.
3	(2) BOARD.—The term "Board" means the
4	Board of Directors of the Alliance.
5	(3) Heritage Area.—The term "Heritage
6	Area" means the National Mormon Pioneer Heritage
7	Area established by section $604(a)$.
8	(4) Management plan.—The term "manage-
9	ment plan" means the plan developed by the Board
10	$under\ section\ 606(a).$
11	(5) Secretary.—The term "Secretary" means
12	the Secretary of the Interior.
13	(6) State.— The term "State" means the State
14	of Utah.
15	SEC. 604. NATIONAL MORMON PIONEER HERITAGE AREA.
16	(a) Establishment.—There is established the Na-
17	$tional\ Mormon\ Pioneer\ Heritage\ Area.$
18	(b) Boundaries.—
19	(1) In general.—The boundaries of the Herit-
20	age Area shall include areas in the State that are—
21	(A) related to the corridors—
22	(i) from the Arizona border northward
23	through Kanab, Utah, and to the intersec-
24	tion of Highway 89 and Highway 12, in-
25	cluding Highway 12 and Highway 24 as

1	those highways loop off Highway 89 and re-
2	join Highway 89 at Sigurd;
3	(ii) from Highway 89 at the intersec-
4	tion of Highway 12 through Panguitch,
5	Junction, Marysvale, and Sevier County to
6	Sigurd;
7	(iii) continuing northward along
8	Highway 89 through Axtell and Sterling,
9	Sanpete County, to Fairview, Sanpete
10	County, at the junction with Utah Highway
11	31; and
12	(iv) continuing northward along High-
13	way 89 through Fairview and Thistle Junc-
14	tion, to the junction with Highway 6; and
15	(B) located in the following communities;
16	Kanab, Mt. Carmel, Orderville, Glendale, Alton,
17	Cannonville, Tropic, Henrieville, Escalante,
18	Boulder, Teasdale, Fruita, Hanksville, Torrey,
19	Bicknell, Loa, Hatch, Panquitch, Circleville, An-
20	timony, Junction, Marysvale, Koosharem, Sevier,
21	Joseph, Monroe, Elsinore, Richfield, Glenwood,
22	Sigurd, Aurora, Salina, Mayfield, Sterling,
23	Gunnison, Fayette, Manti, Ephraim, Spring
24	City, Mt. Pleasant, Moroni, Fountain Green,
25	$and\ Fairview.$

1	(2) MAP.—The Secretary shall prepare a map of
2	the Heritage Area, which shall be on file and avail-
3	able for public inspection in the office of the Director
4	of the National Park Service.
5	(3) Notice to local governments.—The Alli-
6	ance shall provide to the government of each city,
7	town, and county that has jurisdiction over property
8	proposed to be included in the Heritage Area written
9	notice of the proposed inclusion.
10	(c) Administration.—The Heritage Area shall be ad-
11	ministered in accordance with this title.
12	SEC. 605. DESIGNATION OF ALLIANCE AS MANAGEMENT
13	ENTITY.
14	(a) In General.—The Alliance shall be the manage-
15	ment entity for the Heritage Area.
16	(b) Federal Funding.—
17	(1) Authorization to Receive funds.—The
18	Alliance may receive amounts made available to
19	carry out this title.
20	(2) Disqualification.—If a management plan
21	is not submitted to the Secretary as required under
22	section 606 within the time period specified in that
30	
23	section, the Alliance may not receive Federal funding
23 24	section, the Alliance may not receive Federal funding under this title until a management plan is sub-

1	(c) Use of Federal Funds.—The Alliance may, for
2	the purposes of developing and implementing the manage-
3	ment plan, use Federal funds made available under this
4	title—
5	(1) to make grants and loans to the State, polit-
6	ical subdivision of the State, nonprofit organizations,
7	and other persons;
8	(2) to enter into cooperative agreements with or
9	provide technical assistance to the State, political
10	subdivisions of the State, nonprofit organizations,
11	and other organizations;
12	(3) to hire and compensate staff;
13	(4) to obtain funds from any source under any
14	program or law requiring the recipient of funds to
15	make a contribution in order to receive the funds; and
16	(5) to contract for goods and services.
17	(d) Prohibition of Acquisition of Real Prop-
18	ERTY.—The Alliance may not use Federal funds received
19	under this title to acquire real property or any interest in
20	real property.
21	SEC. 606. MANAGEMENT OF THE HERITAGE AREA.
22	(a) Heritage Area Management Plan.—
23	(1) Development and submission for re-
24	VIEW.—Not later than 3 years after the date of enact-
25	ment of this title, the Board, with public participa-

1	tion, shall develop and submit for review to the Sec-
2	retary a management plan for the Heritage Area.
3	(2) Contents.—The management plan shall—
4	(A) present comprehensive recommendation
5	for the conservation, funding, management, and
6	development of the Heritage Area;
7	(B) take into consideration Federal, State,
8	county, and local plans in effect on the date of
9	enactment of this title;
10	(C) involve residents, public agencies, and
11	private organizations in the Heritage Area;
12	(D) include a description of actions that
13	units of government and private organizations
14	are recommended to take to protect the resources
15	of the Heritage Area;
16	(E) specify existing and potential sources of
17	Federal and non-Federal funding for the con-
18	servation, management, and development of the
19	Heritage Area; and
20	(F) include—
21	(i) an inventory of resources in the
22	Heritage Area that—
23	(I) includes a list of property in
24	the Heritage Area that should be con-
25	served, restored, managed, developed, or

1	maintained because of the historical,
2	cultural, or natural significance of the
3	property as the property relates to the
4	themes of the Heritage Area; and
5	(II) does not include any property
6	that is privately owned unless the
7	owner of the property consents in writ-
8	ing to the inclusion;
9	(ii) a recommendation of policies for
10	resource management that consider the ap-
11	plication of appropriate land and water
12	management techniques, including policies
13	for the development of intergovernmental co-
14	operative agreements to manage the histor-
15	ical, cultural, and natural resources and
16	recreational opportunities of the Heritage
17	Area in a manner that is consistent with
18	the support of appropriate and compatible
19	$economic\ viability;$
20	(iii) a program for implementation of
21	the management plan, including plans for
22	restoration and construction;
23	(iv) a description of any commitments
24	that have been made by persons interested
25	in management of the Heritage Area:

1	(v) an analysis of means by which
2	Federal, State, and local programs may best
3	be coordinated to promote the purposes of
4	this title; and
5	(vi) an interpretive plan for the Herit-
6	$age\ Area.$
7	(3) Approval or disapproval of the man-
8	AGEMENT PLAN.—
9	(A) In general.—Not later than 180 days
10	after submission of the management plan by the
11	Board, the Secretary shall approve or disapprove
12	the management plan.
13	(B) Disapproval and revisions.—
14	(i) In general.—If the Secretary dis-
15	approves the management plan, the Sec-
16	retary shall—
17	(I) advise the Board, in writing,
18	of the reasons for the disapproval; and
19	(II) make recommendations for
20	revision of the management plans.
21	(ii) Approval or disapproval.—The
22	Secretary shall approve or disapprove pro-
23	posed revisions to the management plan not
24	later than 60 days after receipt of the revi-
25	sions from the Board.

1	(b) Priorities.—The Alliance shall give priority to
2	the implementation of actions, goals, and policies set forth
3	in the management plan, including—
4	(1) assisting units of government, regional plan-
5	ning organizations, and nonprofit organizations in—
6	(A) conserving the historical, cultural, and
7	natural resources of the Heritage Area;
8	(B) establishing and maintaining interpre-
9	tive exhibits in the Heritage Area;
10	(C) developing recreational opportunities in
11	$the\ Heritage\ Area;$
12	(D) increasing public awareness of and ap-
13	preciation for the historical, cultural, and nat-
14	ural resources of the Heritage Area;
15	(E) restoring historic buildings that are—
16	(i) located within the boundaries of the
17	Heritage Area; and
18	(ii) related to the theme of the Heritage
19	Area; and
20	(F) ensuring that clear, consistent, and en-
21	vironmentally appropriate signs identifying ac-
22	cess points and sites of interest are put in place
23	throughout the Heritage Area; and
24	(2) consistent with the goals of the management
25	plan, encouraging economic viability in the affected

- 1 communities by appropriate means, including en-
- 2 couraging and soliciting the development of heritage
- 3 products.
- 4 (c) Consideration of Interests of Local
- 5 Groups.—In developing and implementing the manage-
- 6 ment plan, the Board shall consider the interests of diverse
- 7 units of government, businesses, private property owners,
- 8 and nonprofit organizations in the Heritage Area.
- 9 (d) Public Meetings.—The Board shall conduct
- 10 public meetings at least annually regarding the implemen-
- 11 tation of the management plan.
- 12 (e) Annual Reports.—For any fiscal year in which
- 13 the Alliance receives Federal funds under this title or in
- 14 which a loan made by the Alliance with Federal funds
- 15 under section 605(c)(1) is outstanding, the Alliance shall
- 16 submit to the Secretary an annual report that describes—
- 17 (1) the accomplishments of the Alliance;
- 18 (2) the expenses and income of the Alliance; and
- 19 (3) the entities to which the Alliance made any
- 20 loans or grants during the year for which the report
- is made.
- 22 (f) Cooperation With Audits.—For any fiscal year
- 23 in which the Alliance receives Federal funds under this title
- 24 or in which a loan made by the Alliance with Federal funds
- 25 under section 605(c)(1) is outstanding, the Alliance shall—

1	(1) make available for audit by Congress, the
2	Secretary, and appropriate units of government all
3	records and other information relating to the expendi-
4	ture of the Federal funds and any matching funds;
5	and
6	(2) require, with respect to all agreements au-
7	thorizing expenditure of the Federal funds by other
8	organizations, that the receiving organizations make
9	available for audit all records and other information
10	relating to the expenditure of the Federal funds.
11	(g) Delegation.—
12	(1) In General.—The Alliance may delete the
13	responsibilities and actions under this section for each
14	area identified in section $604(b)(1)$.
15	(2) Review.—All delegated responsibilities and
16	actions are subject to review and approval by the Al-
17	liance.
18	SEC. 607. DUTIES AND AUTHORITIES OF FEDERAL AGEN-
19	CIES.
20	(a) Technical Assistance and Grants.—
21	(1) In general.—The Secretary may provide
22	technical assistance and, subject to the availability of
23	appropriations, grants to—

1	(A) units of government, nonprofit organi-
2	zations, and other persons, at the request of the
3	Alliance; and
4	(B) the Alliance, for use in developing and
5	implementing the management plan.
6	(2) Prohibition of Certain Requirements.—
7	The Secretary may not, as a condition of the award
8	of technical assistance or grants under this section,
9	require any recipient of the technical assistance or a
10	grant to enact or modify any land use restriction.
11	(3) Determination regarding assistance.—
12	The Secretary shall determine whether a unit of gov-
13	ernment, nonprofit organization, or other person shall
14	be awarded technical assistance or grants and the
15	amount of technical assistance—
16	(A) based on the extent to which the assist-
17	ance—
18	(i) fulfills the objectives of the manage-
19	ment plan; and
20	(ii) achieves the purposes of this title;
21	and
22	(B) after giving special consideration to
23	projects that provide a greater leverage of Fed-
24	eral funds.

- 1 (b) Provision of Information.—In cooperation with
- 2 other Federal agencies, the Secretary shall provide the pub-
- 3 lie with information concerning the location and character
- 4 of the Heritage Area.
- 5 (c) Other Assistance.—The Secretary may enter
- 6 into cooperative agreements with public and private organi-
- 7 zations for the purposes of implementing this section.
- 8 (d) Duties of Other Federal Agencies.—A Fed-
- 9 eral entity conducting any activity directly affecting the
- 10 Heritage Area shall—
- 11 (1) consider the potential effect of the activity on
- the management plan; and
- 13 (2) consult with the Alliance with respect to the
- activity to minimize the adverse effects of the activity
- on the Heritage Area.
- 16 SEC. 608. NO EFFECT ON LAND USE AUTHORITY AND PRI-
- 17 **VATE PROPERTY.**
- 18 (a) No Effect on Land Use Authority.—Nothing
- 19 in this title modifies, enlarges, or diminishes any authority
- 20 of Federal, State, or local government to regulate any use
- 21 of land under any other law (including regulations).
- 22 (b) No Zoning or Land Use Powers.—Nothing in
- 23 this title grants powers of zoning or land use control to the
- 24 Alliance.

- 1 (c) Local Authority and Private Property Not
- 2 Affected.—Nothing in this title affects or authorizes the
- 3 Alliance to interfere with—
- 4 (1) the right of any person with respect to pri-
- 5 vate property; or
- 6 (2) any local zoning ordinance or land use plan
- 7 of the State or a political subdivision of the State.

8 SEC. 609. AUTHORIZATION OF APPROPRIATIONS.

- 9 (a) In General.—There is authorized to be appro-
- 10 priated to carry out this title \$10,000,000, of which not
- 11 more than \$1,000,000 may be made available for any fiscal
- 12 year.
- 13 (b) Federal Share.—The Federal share of the cost
- 14 of any activity carried out using funds made available
- 15 under this title shall not exceed 50 percent.
- 16 SEC. 610. TERMINATION OF AUTHORITY.
- 17 The authority of the Secretary to provide assistance
- 18 under this title terminates on the date that is 15 years after
- 19 the date of enactment of this title.

- 1 TITLE VII—JOHN H. CHAFEE
- 2 BLACKSTONE RIVER VALLEY
- 3 NATIONAL HERITAGE COR-
- 4 RIDOR
- 5 SEC. 701. AUTHORIZATION OF APPROPRIATIONS.
- 6 Section 10 of Public Law 99–647 (16 U.S.C. 461 note)
- 7 is amended by striking subsection (b) and inserting the fol-
- 8 lowing:
- 9 "(b) Development Funds.—There is authorized to be
- 10 appropriated to carry out section 8(c) for the period of fis-
- 11 cal years 2003 through 2007 not more than \$5,000,000, to
- 12 remain available until expended.".

Calendar No. 605

 $^{\rm 107TH~CONGRESS}_{\rm 2D~SESSION}~H.\,R.\,695$

[Report No. 107-286]

AN ACT

To establish the Oil Region National Heritage Area.

> September 17, 2002 Reported with an amendment